

UN 2030 Agenda for Sustainable Development - Public Consultation on revising the European Consensus on Development

Fields marked with * are mandatory.

(1) Introduction

The year 2015 was a strategic milestone for global governance, poverty eradication and sustainable development. It marked the target date of the UN Millennium Development Goals and a point to reflect on the progress made to date and the challenges ahead in addressing their unfinished business. 2015 also saw a series of landmark international summits and conferences over the course of the year (the [Sendai Framework for Disaster Risk Reduction 2015-2030](#), the [Addis Ababa Action Agenda](#), the [2030 Agenda for Sustainable Development](#) and the COP 21 [Paris Agreement](#) under the UN Framework Convention on Climate Change) which have collectively re-cast the way the international community, including the EU, will work to achieve sustainable development and poverty eradication for many years.

Importantly, and in contrast to the Millennium Development Goals, the 2030 Agenda, including its seventeen Sustainable Development Goals, is a universal Agenda which applies to all countries. It reflects many core European values and interests and provides an international framework for tackling global challenges such as climate change. The EU response to the 2030 Agenda is moving ahead in a range of ways:

- Firstly, as part of EU efforts to implement the 2030 Agenda, the [Commission Work Programme for 2016](#) announces an initiative on the next steps for a sustainable European future which will explain how the EU contributes to reaching the Sustainable Development Goals and map out the internal and external aspects of EU policies contributing to the implementation of the Sustainable Development Goals.
- Secondly, the High Representative will present the [EU Global Strategy on Foreign and Security Policy](#) that is expected to steer the different EU external policies contributing to the global vision of a more stable, prosperous and secure world. It should set out the strategic direction for the full range of EU external action, and as such will help guide EU implementation of the 2030 Agenda in external action.
- Thirdly, the EU will review its development cooperation policy. Existing leading policy documents (including the [2005 European Consensus on Development](#) and the [2011 Agenda for Change](#)) are currently framed around the Millennium Development Goals and need to adapt to incorporate the 2030 Agenda. Given its direct relevance to the EU's overall relations with developing countries, this review will be carried out in full consistency with the ongoing work on the future of the partnership between the EU and the members of the African, Caribbean and Pacific Group of States, under a post-[Cotonou](#) framework.

Views from this consultation will be used to inform the way forward on the initiatives above and in particular the revision of the European Consensus on Development and other external aspects of 2030 Agenda implementation. The consultation seeks your views on **how development policy, in the context of EU external action as foreseen by the Lisbon Treaty**, should respond to the range of landmark 2015 summits and conferences, and also to the rapid changes happening in the world.

Replies can include views which could apply only to the EU institutions and also to both the EU and its Member States – it would be helpful to clarify this in your response. This open public consultation will run for 12 weeks from 30 May 2016 to 21 August 2016. A brief summary and analysis of all consultation contributions will be published by November 2016 and all individual contributions will also be made available on the consultation website (unless respondents ask for their contributions not to be published).

(2) Information on respondents

- * 2.1 Received contributions may be published on the Commission's website, with the identity of the contributor. Please state your preference with regard to the publication of your contribution.

Please note that regardless of the option chosen, your contribution may be subject to a request for access to documents under [Regulation 1049/2001](#) on public access to European Parliament, Council and Commission documents. In such cases, the request will be assessed against the conditions set out in the Regulation and in accordance with applicable [data protection rules](#).

- ☐ I do not agree that my contribution will be published at all
- ☐ My contribution may be published but should be kept anonymous; I declare that none of it is subject to copyright restrictions that prevent publication
- ☒ My contribution may be published under the name indicated; I declare that none of it is subject to copyright restrictions that prevent publication

- * 2.2 Are you registered in the EU's Transparency Register?

Please note: Organisations, networks, platforms or self-employed individuals engaged in activities aimed at influencing the EU decision making process are expected to register in the transparency Register. During the analysis of replies to a consultation, contributions from respondents who choose not to register will be treated as individual contributions (unless the contributors are recognised as representative stakeholders through Treaty provisions, European Social Dialogue, Art. 154-155 TFEU).

- ☒ Yes
- ☐ No

- * 2.2.1 If yes, what is your registration number?

620291523036-91

- * 2.3 Name (entity or individual in their personal capacity)

Cord

2.5 What type of stakeholder are you?

- ☐ Government institution / Public administration
- ☐ University / Academic organisation
- ☒ Civil society (including Non-Governmental Organisation, specialised policy organisation, think tank)
- ☐ International organisation
- ☐ Private sector or private company
- ☐ Citizen/private individual
- ☐ Other

2.6 Please specify

* 2.7 What is your place of residence (if you are answering as a private individual) or where are the headquarters of your organisation situated (if you are answering on behalf of an organisation)?

- ☒ In one of the 28 EU Member States
- ☐ Other

2.8 Please specify

(3) Context: why a change is needed

The EU and its Member States are determined to implement the 2030 Agenda through internal and external actions as well as contribute to the successful implementation of the Paris Agreement on Climate Change, given the strong interlinkages. In this context, our policies, should take into account changing global conditions and trends, to ensure that they remain fit-for-purpose across the time-horizon to 2030.

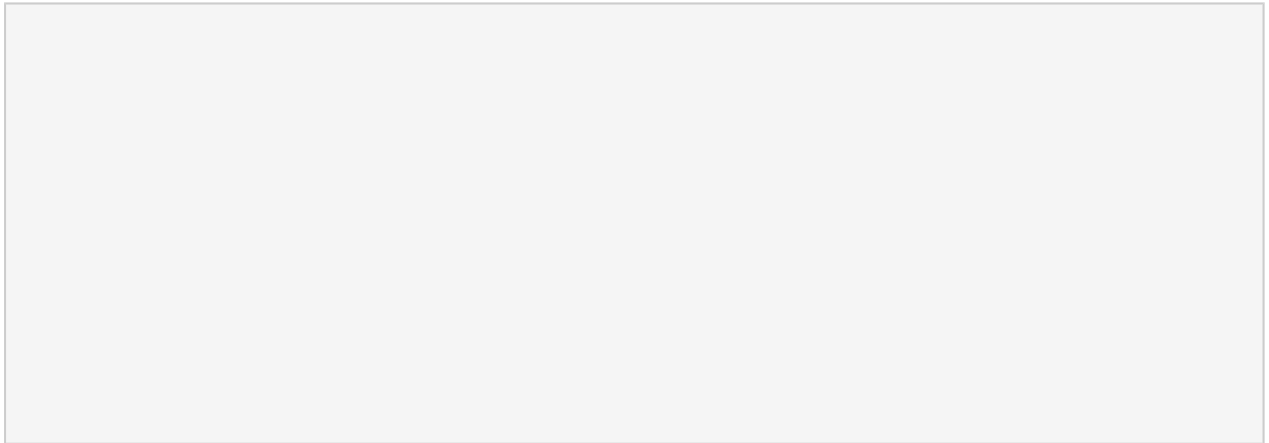
The global landscape has changed significantly compared to the time of adoption of the Millennium Development Goals. While much has been achieved, with more than one billion people having been lifted out of extreme poverty since 1990, great challenges remain and new ones are emerging. At global level, more than 800 million people still live on less than USD 1.25 a day. The world is witnessing multiple conflicts and security tensions, complex humanitarian and global health crises, deteriorations of human rights, environmental degradation, resource scarcity, urbanisation and migration. Migration flows across the world will continue to have important impacts, and present both a risk and an opportunity. The EU needs to address global security challenges, including tackling the root causes of conflict and instability and countering violent extremism. Climate change can continue to amplify problems and can severely undermine progress. Important changes include demographic trends, a new distribution of wealth and power between and within countries, the continuing globalisation of economies and value chains, an evolving geography of poverty and a proliferation of actors working on development. Projections also suggest important challenges are ahead (for example, continuing unprecedented urbanisation, and other demographic challenges including ageing societies for some and the potential for a demographic dividend for others). Continued attention will be given to a democratic, stable and prosperous neighbourhood. A revision to EU development policy should take into account these trends (including anticipating those that will remain central in future) whilst retaining a core focus on eradicating poverty and finishing the job started by the Millennium Development Goals.

Finally, the EU Consensus needs also to adapt to the Lisbon Treaty, which provides for all external action policies to work within the frameworks and pursue the principles of objectives of Article 21 of the Treaty on European Union. In particular, coherence between the different parts of EU external action and between external and internal policies is crucial.

The EU will need to address these new global challenges, many of which require coordinated policy action at the national, regional and global levels. The 2030 Agenda provides a framework which can guide us in doing so.

3.1 There is a range of key global trends (e.g. changing geography and depth of poverty; challenges related to climate change, political, economic, social, demographic, security, environmental or technological) which will influence the future of development and the implementation of the 2030 Agenda. Which of these do you think is the most important?

3.2 How should EU policies, and development policy in particular, better harness the opportunities and minimise the negative aspects of the trend you identified in the previous question?



(4) Priorities for our future action: what we need to do

Implementation of the 2030 Agenda will require sustained EU efforts to promote a more just world, including a strong focus on the need to address gender equality and women's empowerment. Peace, inclusiveness, equality and good governance including democracy, accountability, rule of law, human rights and non-discrimination will need particular emphasis. The 2030 Agenda also requires recognition of the close interconnectedness between poverty, social issues, economic transformation, climate change and environmental issues.

To achieve poverty eradication, EU development policy will need to take into account key demographic and environmental trends, including challenges related to climate change, and concentrate effort on least developed countries and fragile states. The EU will also need to strengthen our approach to fragility and conflict, fostering resilience and security (as an increasing proportion of the world's poor are expected to live in fragile and conflict affected states) and to protect global public goods and to maintain our resource base as the prerequisite for sustainable growth. Peace and security, including security sector reform, will have to be addressed also through our development policy, as will the risks and opportunities related to migration flows. Tackling social and economic inequalities (both within and between countries) is a crucial element of the 2030 Agenda as is addressing environmental degradation and climate change. Job creation will be an important challenge in which the private sector has to play an active role. Finishing the job of the Millennium Development Goals requires identifying and reaching those people throughout the world who are still not benefitting from progress to ensure that no one is left behind.

To achieve lasting results, EU development policy will need to foster transformation and promote inclusive and sustainable growth. Drivers of inclusive sustainable growth, such as human development, renewable energy, sustainable agriculture and fisheries, and healthy and resilient oceans should be an important part of our efforts to implement the new Agenda as will efforts aimed at tackling hunger and under-nutrition. Implementation of the 2030 Agenda will require a multi-dimensional, integrated approach to human development. Implementation will also require us to address vectors of change, such as sustainable urban development and relevant use of information and communication technology. Our development policy will have to engage and identify new ways of partnering with the business in order to achieve sustainable and inclusive growth, industrialisation and innovation. Implementation of the 2030 Agenda will also require cooperation with partner countries and regions on science, technology and innovation. In all aspects of our external action, the EU will need to ensure that our approaches, including development cooperation, are conducive to achieving the 2030 Agenda's Sustainable Development Goals and that the EU intensifies efforts to promote pursue coherence between our policies and our internal and external action.

4.1 How can the EU better address the links between achieving the Sustainable Development Goals, the Paris Agreement on climate change and addressing other global sustainable development challenges?

4.2 How should the EU strengthen the balanced integration of the economic, social and environmental dimensions of sustainable development in its internal and external policies, and in particular in its development policy?

4.3 What are the main changes you would like to see in the EU's development policy framework?

4.4 In which areas highlighted above would you expect to see greater consistency between development policy and other areas of the EU external action in the implementation of the 2030 Agenda?

4.5 In which areas does the EU have greatest value-added as a development partner (e.g. which aspects of its development policy, dialogue or implementation arrangements or in which category of countries)?

4.6 How can the EU refine its development policy to better address inequalities – including gender inequality – in the context of the implementation of the 2030 Agenda?

4.7 How can the EU development policy make a stronger contribution to the security of people? How can EU development policy contribute to addressing the root causes of conflict and fragility and contribute to security and resilience in all the countries where we work?

Cord argues that Sustainable Development Goal (SDG) 16 represents the goal with the most comprehensive and integrated outlook required to contribute to

human security. Some of the most relevant targets include 16.3 (promote the rule of law at the national and international levels and ensure equal access to justice for all); 16.6 (Develop effective, accountable and transparent institutions at all levels); and 16b (Promote and enforce non-discriminatory laws and policies for sustainable development).

Framed as a radical new approach to responding to conflict and contributing toward human security, the New Deal policy agreement at the 4th High Level Forum on Aid Effectiveness in 2011 argues that conflict is one of the world's greatest development challenges, setting out a revised plan for how in collaboration government donors and fragile states can more effectively build sustainable peace. Cord argues that the New Deal represents an additional and highly relevant lens through which the revision of the European Consensus must be guided, in parallel with the commitments made in SDG 16.

The legislative frameworks exist, yet the practical process of programming continues to lack synergy. EU programming must be designed to address the root causes of conflict, and not simply its symptoms, in order to achieve a sustainable level of human security. Poverty reduction, national development budgets and support to strengthen governance and the rule of law cannot be de-linked; each needs the other to be sustainable. Programmes must be designed and implemented in ways that are context-specific, conflict- and gender-sensitive, and inclusive of civil society and representatives of the most marginalised groups. They must be committed to social cohesion and relationship-building within and between communities, as well as between communities, civil society, local and national government, and the private sector. SDG16 provides the legitimacy, mandate and responsibility to build institutions capable of transforming the state's often toxic relationship with society. The high degree to which the social contract between citizens and the state has been eroded in fragile and conflict-affected states, owing to the failure by governments to fulfil their roles as duty-bearers, represents just one example of the way in which SDG 16 (specifically target 16.6) could be applied.

The important role of faith groups must also be recognised. Cord encourages EU Delegations at the country level to engage with faith leaders in order to understand better how they can more effectively empower faith groups that work to build connections between communities where unaddressed divisions can otherwise lead to violent conflict. These faith groups are often also the first responders in a crisis, carry significant responsibilities in meeting a range of SDG targets in e.g. health and education, can influence the embedding of a stronger rule of law, and understand how human dignity underpins human security.

By clearly signposting a concrete process through which the European Commission's Service for Foreign Policy Instruments (FPI), Directorate-General for International Cooperation and Development (DG DEVCO), and Directorate-General for Trade (DG Trade) can collaborate and ensure policy coherence with the post-Lisbon Treaty European Council and European External Action Service (EEAS), a revised European Consensus on Development would be well positioned to make a stronger contribution toward human security. Better-

coordinated consultation and communication on policy development and programming among and between each of these EU actors would help the EU to play an increasingly effective role in contributing to human security and addressing the root causes of conflict. The drafting and authorisation of Economic Partnership Agreements (EPAs) within the context of Sub-Saharan Africa, for example, must be crafted in ways which are conflict-sensitive, and that are informed by conflict analysis available from EU Delegations and civil society, and by international standards for responsible business in conflict-affected and fragile contexts.

According to the OECD, 43% of the world's poorest people now live in countries affected by violent conflict and insecurity, yet international donors are failing to mobilise sufficient funding for human security programming. The UN Trust Fund for Human Security (UNTFHS) partly responds to this, funding activities that demonstrate the added value of the human security approach. The EU would be wise to consider establishing an equivalent EU-wide trust fund as a means of formalising good intentions and creating greater synergies and complementarity across the EU system when planning and delivering human security oriented interventions. This would help underscore the significance of Agenda 2030 and its broad commitment to human security for the revised European Consensus.

4.8 How can a revised Consensus on Development better harness the opportunities presented by migration, minimise the negative aspects of irregular migration on the implementation of the 2030 Agenda and better address the root causes of irregular migration and forced displacement?

EU Member States received 1 million refugees in 2015 alone. A range of challenges and opportunities have been presented as a consequence of this significant influx of refugees and migrants, fleeing a diverse range of crises and conflicts internationally. It is clear that refugees and migrants are essential for meeting labour market needs and also contribute toward local economies through the purchase of goods and services. However, fear across Europe is rising regarding the perceived threat of migration to the social and cultural integrity of their home countries. A revised European Consensus must highlight the importance of dialogue and trust-building measures globally as a means of supporting social cohesion, with a focus on EU Member States and third countries that are working to absorb significant numbers of migrants and refugees, and where fear and resistance to such absorption exists among host communities. In such contexts, resilience to the uncertainty created by the mass movement of people from one country to another must be strengthened. This is relevant for those forced to flee their homes. It is also relevant for EU Member States which have a responsibility not only to provide refuge, but also to combat increasing division between host communities and migrant or refugee communities who struggle to appreciate each other's needs, experiences and perceptions of 'the other'.

For this to be achieved, the EU must revise its focus on deterrence and

return as the basis of its relationship with third countries, as demonstrated in the June 2016 Migration Partnership Framework document. Cord argues that development assistance to address the root causes of irregular migration must be provided to countries struggling with conflict and fragility irrespective of their success in curbing migration flows to Europe. The Framework's recommendation that development assistance should be provided to countries as an incentive for their readmission of irregular migrants is a concern equal to if not greater than short-term efforts to curb migration flows into Europe, and calls into question the European Commission's commitment to direct development assistance to addressing the root causes of conflict and irregular migration. The Framework's proposed increases in EU funding for border management and control efforts misses both the benefits and causes of migration, and must not come at the expense of longer-term development, human rights, good governance, and peacebuilding efforts in countries as fragmented and insecure as Libya.

The Sustainable Development Goals (SDGs) are designed to be applied universally. Every country is therefore responsible for contributing toward the global vision of a safe, just and sustainable space for all human beings that reflects Agenda 2030's conviction that no-one and no country should be left behind. Cord argues that EU Member States must develop country-level action plans for meeting SDG target 8.8 - to promote safe and secure working environments of all workers, including migrant workers - by 2030. The commitment by SDG 8 to promote sustainable and inclusive economic growth and employment for all must be applied both in EU Member States and in fragile and developing states, promoting inclusivity and equity of economic growth and employment for both citizens and migrants, mainstreaming Agenda 2030's commitment to leave no-one behind. The positive impact of this work could be complemented by the universal application of SDG 16, focused on achieving more peaceful and inclusive societies globally.

A significant cause of irregular migration is climate change, a global challenge to which the SDGs' call for responsible consumption bears witness. The Lake Chad basin highlights this. Lake Chad, according to the United Nations Environment Programme, has shrunk to a twentieth of its original size over the last 60 years, due a combination of climate change and high demand for agricultural water. In the absence of a sustainable habitat or livelihood - and faced with the additional threat of Boko Haram's incursions - communities are left with little choice than to seek refuge beyond their country's borders. An important revision of the European Consensus would therefore involve the integration of commitments made by SDG 13 to take action against climate change and its impacts, such as the commitments by developed-country parties to the UN Framework Convention on Climate Change (UNFCCC) jointly to mobilise \$100 billion annually by 2020 to address the climate change needs of developing countries. The European Consensus must be revised in a way that triangulates policy and programming initiatives designed to address the root causes of irregular migration, the commitments made in the UNFCCC, and the existing framework for Europe's response to climate change established by the 2005 Second European Climate Change Programme (ECCP II).

(5) Means of implementation: how do we get there?

The principle of universality underpinning the 2030 Agenda will require a differentiated approach to engagement with countries at all levels of development. Official Development Assistance will continue to play an important role in the overall financing mix for those countries most in need (particularly the Least Developed Countries). The EU and its Member States should continue to progress towards achieving their commitments. However, in all countries our development cooperation will need to take account of other sources of finance, including by leveraging other (non-Official Development Assistance) sources of finance for poverty eradication and sustainable development. The delivery of the 2030 Agenda means that our work helping countries raise their own resources (domestic resource mobilisation), the provision of aid for trade, blending* and partnering with the private sector should be priority areas of focus. The Addis Ababa Action Agenda, an integral part of the 2030 Agenda, provides a framework for our efforts, including for our work supporting the right enabling policy environment for sustainable development in our partner countries. The implementation of the 2030 Agenda and the Paris Agreement on climate change under the United Nations Framework Convention on Climate Change should be closely coordinated given the strong interlinkages. Engagement with middle income countries, notably the emerging economies, will be important to the implementation of the 2030 Agenda, considering the role they can play in promoting global public goods, what they can achieve within their respective countries on poverty eradication and sustainable development, and the example they can set within their regions as well as their role in regional processes. Here differentiated partnerships can play an important role (examples include different forms of political, economic, and financial investment as well as cooperation in science, technology and innovation). Specific attention and focus should also be given to Least Developed Countries, as acknowledged by the Addis Ababa Action Agenda.

The EU's implementation of the 2030 Agenda provides an opportunity for enhancing consistency between the different areas of the EU's external action and between these and other EU policies (as outlined in the Lisbon Treaty and in [EU's Comprehensive Approach to external conflict and crises](#)). The EU will continue to pursue [Policy Coherence for Development](#) as a key contribution to the collective effort towards broader policy coherence for sustainable development. In our external action, the EU needs to consider how we can use all policies, tools, instruments at our disposal coherently in line with the integrated nature of the 2030 Agenda.

* Combining EU grants with loans or with equity from other public and private financiers with a view to leveraging additional resources.

5.1 How can EU policies, and EU development policy in particular, help to mobilise and maximise the impact of the increasing variety of sustainable development finance, including in particular from the private sector?

5.2 Given the evolving availability of other sources of finance and bearing in mind the EU's commitments on Official Development Assistance (e.g. [Council Conclusions from 26 May 2015 on "A New Global Partnership for Poverty Eradication and Sustainable Development after 2015"](#), and inter alia, paragraphs 32 and 33), how and where should the EU use its Official Development Assistance strategically and to maximise its impact?

5.3 How can the EU better support partner countries in mobilising their own resources for poverty eradication and sustainable development?

5.4 Given the importance of middle income countries to the implementation of the 2030 Agenda, what form could differentiated partnerships take?

5.5 Given experience so far in taking into account the objectives of development cooperation in the implementation of EU policies which are likely to affect developing countries (e.g. [Policy Coherence for Development: 2015 EU Report](#)), how should the EU step up its efforts to achieve Policy Coherence for Development, as a key contribution to the collective effort towards policy coherence for sustainable development? How can we help ensure that policies in developing countries, and internationally contribute coherently to sustainable development priorities?

(6) The actors: making it work together

An important feature of the new Agenda is that all governments, developed and developing, will need to work with a wide range of stakeholders (including the private sector, civil society and research institutions) to improve the transparency and inclusivity of decision-making, planning, service delivery, and monitoring and to ensure synergy and complementarity.

The EU must continue to work collaboratively with others and contribute to a coordinated approach. The Addis Ababa Action Agenda puts national plans for implementation (including associated financing and policy frameworks) at the centre. To maximise our impact, EU development policy should be based on a strategic and comprehensive strategy for each country, which also responds to the country-specific context.

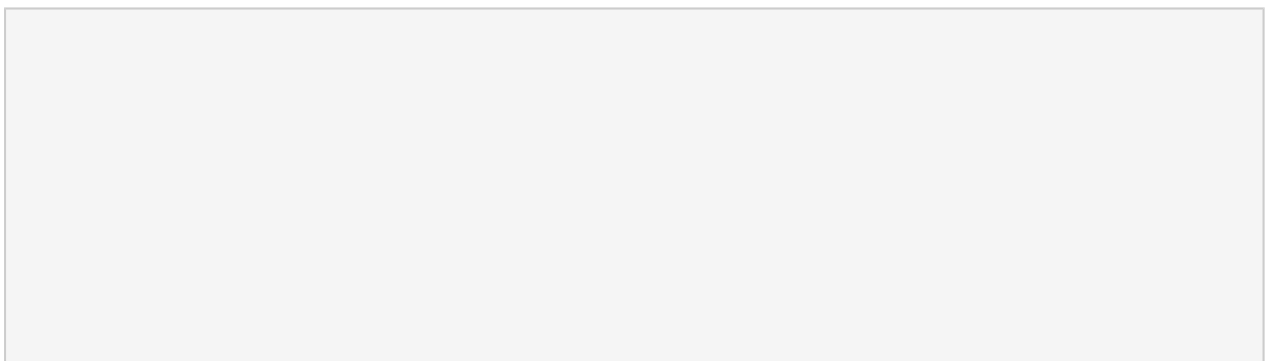
Our partner countries' implementation of the 2030 Agenda will inform our overall engagement and our development cooperation dialogue with them and will help shape our support for their national efforts. The EU should also help partner countries put in place the necessary enabling policy frameworks to eradicate poverty, tackle sustainable development challenges and enhance their policy coherence.

There is a need for a renewed emphasis on the quality of development cooperation, including existing commitments on aid and development effectiveness made in Paris, Accra and Busan* and through work with the [Global Partnership for Effective Development Cooperation](#).

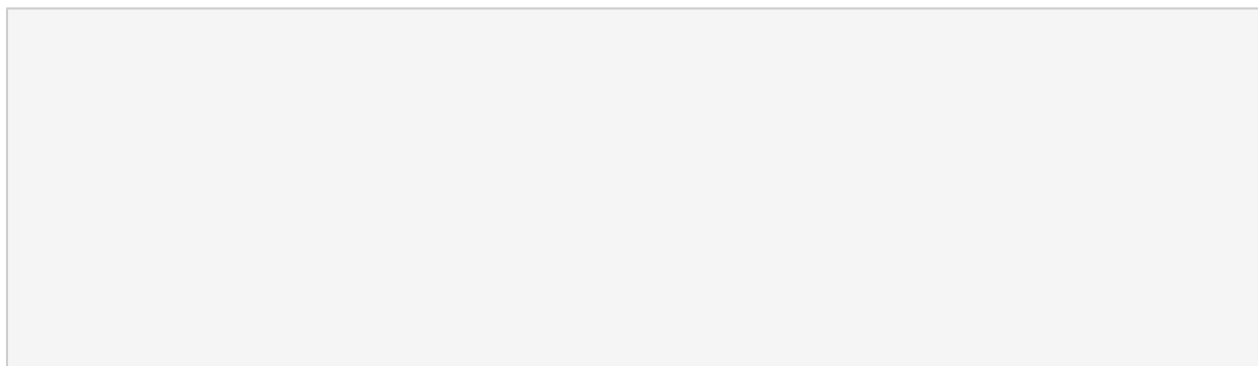
An updated EU development policy should also provide a shared vision that guides the action of the EU and Member States in development cooperation, putting forward proposals on how to further enhance coordination, complementarity and coherence between EU and Member States. Strengthening [Joint Programming](#) will be an important part of this. Improving the division of labour between the EU and its Member States in order to reduce aid fragmentation will also contribute to increased development effectiveness.

* See [Paris Declaration on Aid Effectiveness and the Accra Agenda for Action](#) and the [Busan Partnership for Effective Development Cooperation](#)

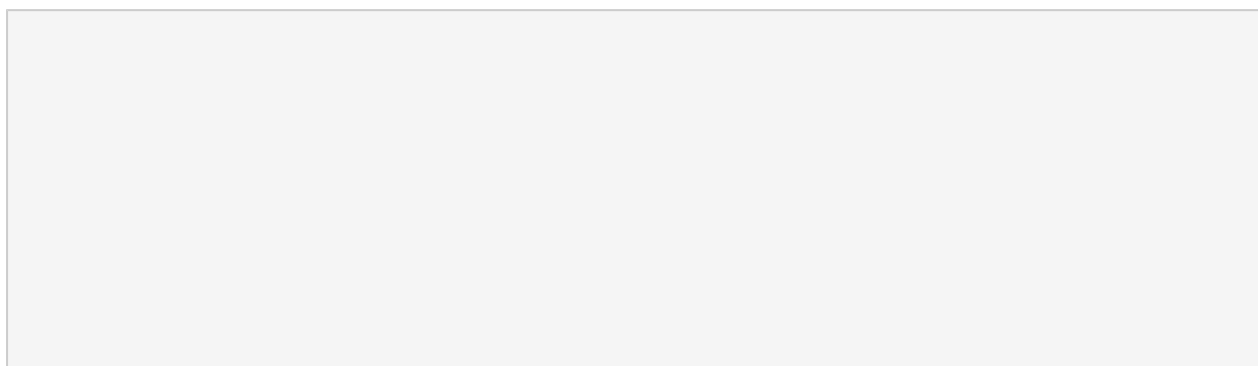
6.1 How should the EU strengthen its partnerships with civil society, foundations, the business community, parliaments and local authorities and academia to support the implementation of the 2030 Agenda (including the integral Addis Ababa Action Agenda) and the Paris Agreement on climate change?



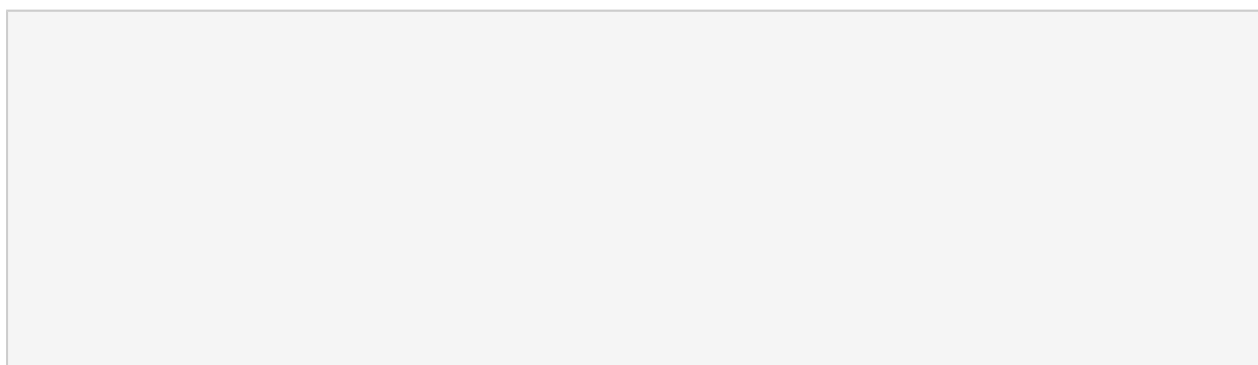
6.2 How can the EU promote private sector investment for sustainable development?



6.3 How can the EU strengthen relations on sustainable development with other countries, international financing institutions, multilateral development banks, emerging donors and the UN system?



6.4 How can the EU best support partner countries to develop comprehensive and inclusive national plans for the implementation of the 2030 Agenda?



6.5 What are the best ways to strengthen and improve coherence, complementarity and coordination between the EU and the Member States in their support to help partner countries achieve poverty eradication and sustainable development?

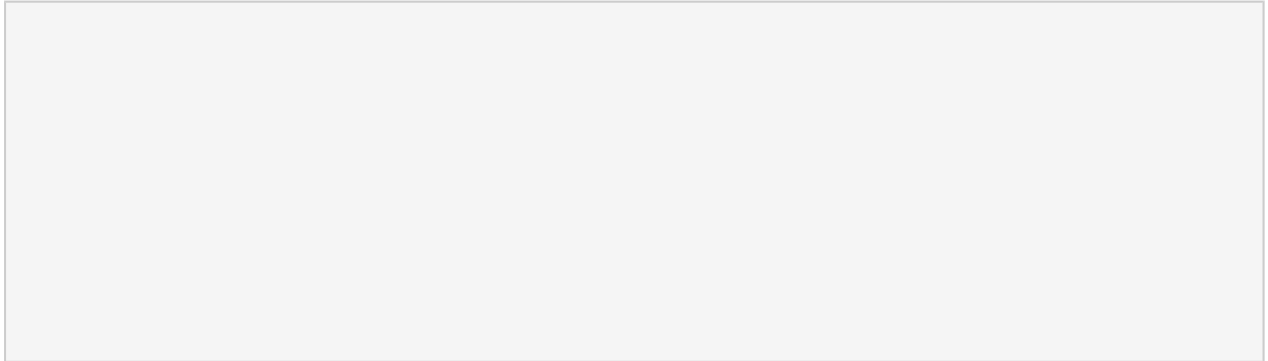
6.6 How can EU development cooperation be as effective as possible, and how can we work with all partners to achieve this?

6.7 What further progress could be made in EU Joint Programming, and how could this experience be linked with other EU joined-up actions in supporting countries' delivery of the 2030 Agenda?

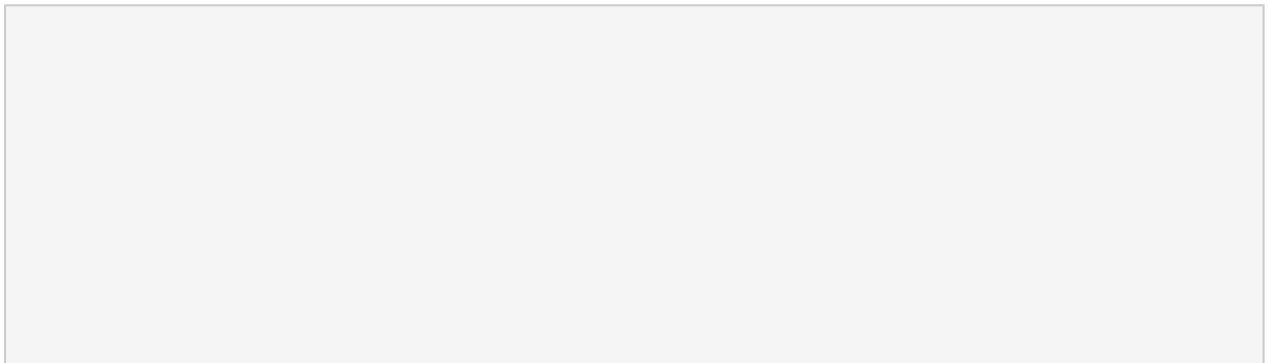
(7) Keeping track of progress

The EU will need to contribute to the global follow-up and review process for the 2030 Agenda. Keeping track of progress in a systematic and transparent way is essential for delivering the 2030 Agenda. The EU is actively contributing to the setting up of a Sustainable Development Goal monitoring system at global, regional and national level. Demonstrating results and impact from our efforts and the promotion of transparency will be important priorities for EU development policy, as part of a wider move to strengthen accountability, follow-up and review at all levels.

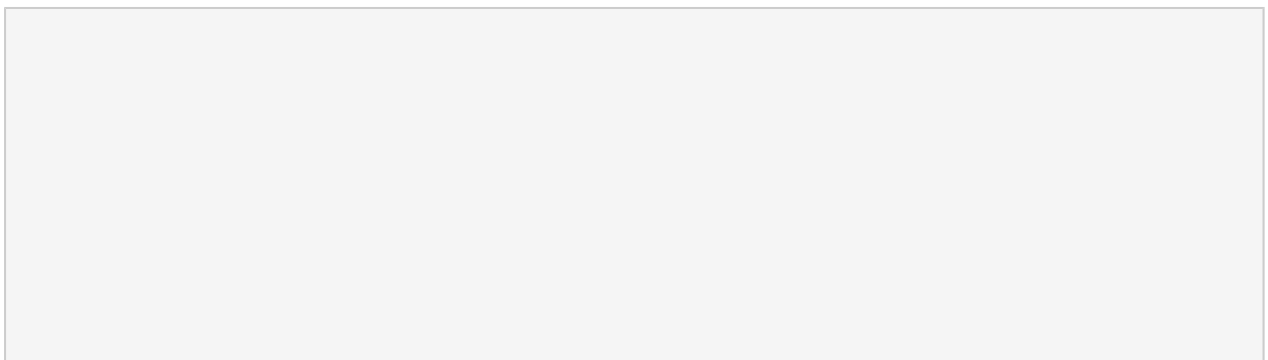
7.1 How can the EU strengthen its own use of evidence and analysis, including in the development field, to feed into its regular review on the Sustainable Development Goals to the UN?



7.2 How can the EU help to ensure the accountability of all actors involved in implementation of the 2030 Agenda, including the private sector? How can the EU encourage a strong and robust approach to the Follow Up and Review of the 2030 Agenda from all actors?



7.3 How should EU development cooperation respond to the regular reviews on progress of the partner countries towards the 2030 Agenda goals?



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