



Brussels, 29.4.2025
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COMMISSION IMPLEMENTING DECISION

of 29.4.2025

**on the financing of the multiannual action plan
for the Global Challenges (People) thematic programme for 2025-2027**

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union¹, and in particular Article 110 thereof,

Having regard to Regulation (EU) 2021/947 of the European Parliament and of the Council of 9 June 2021 establishing the Neighbourhood, Development and International Cooperation Instrument – Global Europe, amending and repealing Decision No 466/2014/EU and repealing Regulation (EU) 2017/1601 and Council Regulation (EC, Euratom) No 480/2009², and in particular Article 23(1) and (2) thereof,

Whereas:

- (1) In order to ensure the implementation of the multiannual action plan for the Global Challenges (People) thematic programme for 2025-2027, it is necessary to adopt a multiannual financing decision, which is to constitute the multiannual work programme for 2025 to 2027, in accordance with Article 110(2) of Regulation (EU, Euratom) 2024/2509 ('the Financial Regulation').
- (2) The envisaged assistance is to comply with the conditions and procedures set out by the restrictive measures adopted pursuant to Article 215 of the Treaty on the Functioning of the European Union³.
- (3) It is necessary to allow for the payment of interest due for late payment on the basis of Article 116(5) of the Financial Regulation.
- (4) In order to allow for flexibility in the implementation of the action plan, it is appropriate to determine the changes, which should not be considered substantial for the purposes of Article 110(5) of the Financial Regulation.
- (5) The actions provided for in this Decision should contribute to climate and biodiversity and gender-equality mainstreaming in line with Commission Communication 'The European Green Deal'⁴ and in the Interinstitutional Agreement of 16 December 2020 on budgetary discipline, on cooperation in budgetary matters and on sound financial

¹ OJ L 239, 26.9.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>.

² OJ L 209, 14.6.2021, p.1, ELI: <http://data.europa.eu/eli/reg/2021/947/oj>.

³ See www.sanctionsmap.eu. The sanctions map is an IT tool for identifying the sanctions regimes. The source of the sanctions stems from legal acts published in the Official Journal (OJ). In case of discrepancy, the OJ prevails.

⁴ COM(2019) 640 of 11.12.2019.

management, as well as on new own resources, including a roadmap towards the introduction of new own resources⁵.

- (6) The Commission has adopted the Global Challenges thematic programme⁶ as amended following the mid-term review⁷. Under the 'People' priority, the programme aims to push forward the global agenda for inclusive and equal societies with human development for all, notably by supporting health and education, with a specific focus on women and girls, children, young people, and other populations living in vulnerable situations, including migrants and forcibly displaced.
- (7) The objectives pursued by the multiannual action plan for the Global Challenges thematic programme to be financed under the Regulation (EU) 2021/947 are to strengthen the EU as a global actor in the field of human development, migration and forced displacement and to support the implementation of Global Gateway, notably by: strengthening health systems, complementing regional and national level action; strengthening education systems to equip children, youth and the education community with the necessary skills and tools and to ensure quality education, equality in education and foundational skills; empowering youth as change-makers and future decision-makers; contributing to implementing the EU's objectives in the external dimension of EU migration policy, in line with the priorities embedded in the EU Pact on Migration and Asylum⁸.
- (8) The action entitled 'Support to the Global Fund for Fight against Aids, Tuberculosis and Malaria (GFATM)' will contribute to achieving the Sustainable Development Goals and Universal Health Coverage by reducing the number of cases of ill-health, death and disability due to HIV/AIDS, malaria and tuberculosis in a way that strengthens the overall ability of recipient countries to provide the necessary health services in a sustainable manner.
- (9) The action entitled 'Health System Strengthening for Universal Health Coverage (UHC) Programme – Phase V (2025-2028)' will contribute, through the WHO-led partnership, to strengthen countries' health systems, advancing countries capacities for the development and implementation of National Health Policies, Strategies and Plans.
- (10) The action entitled 'Contribution to Global Partnership for Education (GPE)' will contribute to ensure inclusive and equitable quality education and promote lifelong learning opportunities for all by focusing on basic education. It will support education system transformation through provision of diagnostics, planning and implementation grants, with a focus on gender and leaving no one behind. It will also incentivise education financing through innovative funding mechanisms and contribute to knowledge sharing and the realisation of the right to education.

⁵ Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources (OJ L 433I, 22.12.2020, p. 28, ELI: http://data.europa.eu/eli/agree_interinst/2020/1222/oj).

⁶ Decision C(2021) 9157 of 15.12.2021.

⁷ Commission Implementing Decision amending country, multi-country and regional Multiannual Indicative Programmes 2021-2027 for Sub-Saharan Africa, Asia and the Pacific, Americas and the Caribbean and the Multiannual Indicative Programmes on Civil Society Organisations, Global Challenges and Human Rights and Democracy, C(2024) 7502 of 31.10.2024.

⁸ COM(2020) 609 of 23.9.2020.

- (11) The action entitled ‘Youth Engagement Hub’ will contribute to strengthen the partnership between the EU and young people in the roll out of the Global Gateway strategy through enhanced youth engagement with a focus on policy development.
- (12) The action entitled ‘Global Action against the Financial and Digital-based Dimensions of the Smuggling of Migrants’ will contribute to counter migrant smuggling through evidence-based actions of following the money and addressing the digital dimension.
- (13) The action entitled ‘Maximising the Impact of Remittances and Diaspora Investments for Enhancing Climate Resilience and Adaptation (“ResilientRemit”)’ will contribute to maximise the impact of the economic contribution of migrants for greater adaptation to climate change and enhancing climate resilience in the communities of origin.
- (14) The action entitled ‘Support Measures’ will provide the necessary support for the sound implementation of the Global Challenges (People) thematic programme. This action will cover expenditure associated with the programme implementation, including projects preparation, monitoring, evaluation and audit, and related activities such as sector policy analysis and dialogue. The action will also support communication actions designed to raise awareness, understanding and support for the EU’s priorities on human development and migration.
- (15) The Commission should acknowledge and accept contribution(s) from other donors in accordance with Article 21(2) of the Financial Regulation, subject to the conclusion of the relevant agreement. Where such contribution(s) are not denominated in euro, a reasonable estimate of conversion should be made.
- (16) The objective and design of all actions fulfil the criteria for Official Development Assistance established by the Development Assistance Committee of the Organization for Economic Cooperation and Development pursuant to Article 3(4) of Regulation (EU) 2021/947, contributing to the sustainable development of partner countries and the implementation of the 2030 Agenda for sustainable development⁹ by contributing to goals 1, 2, 3, 4, 5, 8, 10, 11, 12, 13, 15, 16 and 17. The countries benefiting from the action which are included in the list of ODA recipients, are identified in the respective action document.
- (17) Pursuant to Article 62(1), first subparagraph, point (c), of the Financial Regulation and Article 26(1) of Regulation (EU) 2021/947, indirect management is to be used for the implementation of the actions set out in the Annexes.
- (18) The Commission is to ensure a level of protection of the financial interests of the Union with regard to persons and entities entrusted with the implementation of Union funds by indirect management as provided for in Article 157(3) of the Financial Regulation. To that end, and before a contribution agreement can be signed, such persons and entities are to be subject to an assessment of their systems and procedures in accordance with Article 157(4) of the Financial Regulation¹⁰ and, if necessary, to appropriate supervisory measures in accordance with Article 157(5) of the Financial Regulation.
- (19) The action plan provided for in this Decision is in accordance with the opinion of the Neighbourhood, Development and International Cooperation Instrument committee.

⁹ [UN General Assembly, Transforming our world: the 2030 Agenda for Sustainable Development, A/RES/70/1, 21 October 2015](#)

¹⁰ Except for the cases referred to in Article 157(7) of the Financial Regulation, where the Commission may decide, not to require an ex-ante assessment.

HAS DECIDED AS FOLLOWS:

Article 1

The action plan

The multiannual financing decision, constituting the multiannual action plan for the implementation of the Global Challenges (People) thematic programme for 2025-2027, as set out in the Annexes, is adopted.

The action plan shall include the following actions:

- (a) Support to the Global Fund for Fight against Aids, Tuberculosis and Malaria (GFATM) set out in Annex I;
- (b) Health System Strengthening for Universal Health Coverage (UHC) Programme – Phase V (2025-2028) set out in Annex II;
- (c) Contribution to Global Partnership for Education (GPE) set out in Annex III;
- (d) Youth Engagement Hub set out in Annex IV;
- (e) Global Action against the Financial and Digital-based Dimensions of the Smuggling of Migrants set out in Annex V;
- (f) Maximising the Impact of Remittances and Diaspora Investments for Enhancing Climate Resilience and Adaptation (“ResilientRemit”) set out in Annex VI;
- (g) Support Measures set out in Annex VII.

Article 2

Union contribution

The maximum Union contribution for the implementation of the action plan for 2025, 2026 and 2027 is set at EUR 520 212 466, and shall be financed from the appropriations entered in the following lines of the general budget of the Union :

- (a) budget line 14.020240: EUR 505 212 466;
- (b) budget line 14.020130: EUR 5 000 000;
- (c) budget line 14.020131: EUR 5 000 000;
- (d) budget line 14.020132: EUR 5 000 000.

The appropriations provided for in the first paragraph may also cover interest due for late payment.

The implementation of this Decision is subject to the availability of the appropriations provided for in the general budget of the Union for 2026 and 2027 following the adoption of that budget by the budget authority.

Article 3

Flexibility clause

Increases or decreases of up to EUR 10 000 000 and not exceeding 20% of the maximum Union contribution set in Article 2, first paragraph, considering each financial year separately, or cumulated changes to the allocations of specific actions not exceeding 20% of that contribution, as well as extensions of the implementation period shall not be considered

substantial for the purposes of Article 110(5) of the Financial Regulation, where those changes do not significantly affect the nature and objectives of the actions.

The authorising officer responsible may apply the changes referred to in the first paragraph. Those changes shall be applied in accordance with the principles of sound financial management and proportionality.

Article 4

Methods of implementation and entrusted entities or persons

The implementation of the actions carried out by way of indirect management, as set out in the Annexes, may be entrusted to the entities or persons referred to or selected in accordance with the criteria laid down in point 4.3.1 of the Annexes I, II, III, V, VI and in point 4.3.2 of the Annexes IV and VII.

Done at Brussels, 29.4.2025

For the Commission

Jozef SÍKELA

Member of the Commission