



Brussels, 1.12.2023  
C(2023) 8541 final

**COMMISSION IMPLEMENTING DECISION**

**of 1.12.2023**

**on the financing of the multiannual individual measure in favour of the Horn of Africa  
for the EU Alliance for the Horn of Africa Initiative for 2023-2024**

# COMMISSION IMPLEMENTING DECISION

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## on the financing of the multiannual individual measure in favour of the Horn of Africa for the EU Alliance for the Horn of Africa Initiative for 2023-2024

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014, and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012<sup>1</sup>, and in particular Article 110 thereof,

Having regard to Regulation (EU) 2021/947 of the European Parliament and of the Council of 9 June 2021 establishing the Neighbourhood, Development and International Cooperation Instrument – Global Europe, amending and repealing Decision No 466/2014/EU and repealing Regulation (EU) 2017/1601 and Council Regulation (EC, Euratom) No 480/2009<sup>2</sup>, and in particular Article 23(3) thereof,

Whereas:

- (1) In order to ensure the implementation of the multiannual individual measure in favour of EU Alliance for the Horn of Africa Initiative for 2023-2024, it is necessary to adopt an multiannual financing decision, which constitutes the multiannual work programme. Article 110 of Regulation (EU, Euratom) 2018/1046 ('the Financial Regulation') establishes detailed rules on financing decisions.
- (2) The envisaged assistance is to comply with the conditions and procedures set out by the restrictive measures adopted pursuant to Article 215 TFEU<sup>3</sup>.
- (3) The action provided for in this Decision contributes to climate and biodiversity mainstreaming in line with Commission Communication 'The European Green Deal'<sup>4</sup> and in the Inter-institutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>5</sup>.

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<sup>1</sup> OJ L 193, 30.7.2018, p.1.

<sup>2</sup> OJ L 209, 14.6.2021, p.1.

<sup>3</sup> [www.sanctionsmap.eu](http://www.sanctionsmap.eu). Note that the sanctions map is an IT tool for identifying the sanctions regimes. The source of the sanctions stems from legal acts published in the Official Journal (OJ). In case of discrepancy, the OJ prevails.

<sup>4</sup> COM (2019) 640 final of 11 December 2019.

<sup>5</sup> OJ L 433I, 22.12.2020, p. 28.

- (4) The Commission has adopted the Regional Multiannual Indicative Programme<sup>6</sup> for the period 2021-2027, which sets out the following priorities: Human development; Governance, peace and security, culture; Green transition; Digital and science, technology and innovation; Sustainable growth and decent jobs; Migration and forced displacement.
- (5) The objectives pursued by the multiannual measure to be financed under the Regulation (EU) 2021/947 geographic programme ‘Sub-Saharan Africa’ are to contribute to regional economic and social integration in the Horn of Africa, in particular for the benefit of women, youth, displaced people, migrants and other vulnerable populations, with a focus on trade and economic integration, as well as resilience.
- (6) The Action entitled ‘EU Alliance for the Horn of Africa Initiative’ aims at contributing to regional economic and social integration in the Horn of Africa, in particular for the benefit of women, youth, displaced people, migrants and other vulnerable populations.
- (7) Pursuant to Article 26(1) of Regulation (EU) 2021/947 indirect management is to be used for the implementation of the action.
- (8) The Commission is to ensure a level of protection of the financial interests of the Union with regards to entities and persons entrusted with the implementation of Union funds by indirect management as provided for in Article 154(3) of the Financial Regulation. To this end, such entities and persons are to be subject to an assessment of their systems and procedures in accordance with Article 154(4) of the Financial Regulation<sup>7</sup> and, if necessary, to appropriate supervisory measures in accordance with Article 154(5) thereof before a contribution agreement can be signed.
- (9) It is necessary to allow for the payment of interest due for late payment on the basis of Article 116(5) of the Financial Regulation.
- (10) In order to allow for flexibility in the implementation of the measure, it is appropriate to determine the changes which should not be considered substantial for the purposes of Article 110(5) of the Financial Regulation.
- (11) The measure provided for in this Decision is in accordance with the opinion of the Committee established under Article 45 of Regulation (EU) 2021/947.

HAS DECIDED AS FOLLOWS:

*Article 1*  
*The measure*

The multiannual financing decision, constituting the multiannual measure for the implementation of the individual measure in favour of the Horn of Africa for the EU Alliance for the Horn of Africa Initiative for 2023-2024, as set out in the Annex, is adopted.

The measure shall include the following action: EU Alliance for the Horn of Africa Initiative.

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<sup>6</sup> Commission Implementing Decision adopting a multiannual indicative programme for Sub-Saharan Africa for the period 2021-2027 of 15 December 2021 C(2021) 9373

<sup>7</sup> Except for the cases referred to in Article 154(6) of the Financial Regulation, where the Commission may decide, not to require an ex-ante assessment.

*Article 2*  
*Union contribution*

The maximum Union contribution for the implementation of the multiannual individual measure for 2023-2024 is set at EUR 83 000 000, and shall be financed from the appropriations entered in the following lines of the general budget of the Union.

- B2023-14.020121: EUR 14 700 000;
- B2024-14.020121: EUR 68 300 000.

The appropriations provided for in the first paragraph may also cover interest due for late payment.

The implementation of this Decision is subject to the availability of the appropriations provided for in the general budget of the Union for 2024, following the adoption of that budget by the budget authority.

*Article 3*  
*Methods of implementation and entrusted entities or persons*

The implementation of the actions carried out by way of indirect management, as set out in the Annex, may be entrusted to the entities or persons referred to or selected in accordance with the criteria laid down in point 4.4.3 of the Annex.

*Article 4*  
*Flexibility clause*

Increases or decreases of up to EUR 10 000 000 and not exceeding 20% of the maximum Union contribution set in the first paragraph of Article 2, considering each financial year separately, or cumulated changes<sup>8</sup> to the allocations of specific actions not exceeding 20% of that contribution, as well as extensions of the implementation period shall not be considered substantial for the purposes of Article 110(5) of the Financial Regulation, where these changes do not significantly affect the nature and objectives of the actions.

The authorising officer responsible may apply the changes referred to in the first paragraph. Those changes shall be applied in accordance with the principles of sound financial management and proportionality.

Done at Brussels, 1.12.2023

*For the Commission*  
*Jutta Urpilainen*  
*Member of the Commission*

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<sup>8</sup> These changes can come from assigned revenue made available after the adoption of the financing decision.